

Substance use disorder (SUD): Implementation plan for 2026 legislative changes

The 2026 Minnesota State Legislature passed several new laws that affect substance use disorder (SUD) programs. This document outlines an overview of each change, instructions for what programs need to do about the change, and the date the change is effective.

The hyperlinks within this document go to where the new laws can be found. When reviewing the new laws:

- Text that is stricken with a line through it reflects words that are being removed from the law.
- Text that is underlined reflects words that are being added to the law.
- Text that is unchanged reflects what the law was before and continues to be the law.

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Effective the day following final enactment

Treatment coordinator provider qualifications

To be qualified as a treatment coordinator and provide treatment coordination services, an individual is qualified if they meet the qualifications of an alcohol and drug counselor in section 245G.11, subdivision 5 or if the person meets the requirements in 245G.11 subdivision 7 (a) (1) through (5).

This section removes a bachelor's degree in behavioral sciences or related fields as one of the options for meeting the treatment coordinator provider qualifications for 245G programs.

What license holders need to do

No action is required.

[Laws of MN 2026, chapter 95, article 5, section 12](#)

[MN Statutes, section 245G.11 subd 7](#)

Effective July 1, 2026

Attestation regarding assistance during application or license renewal

Applicants and license holders that receive public funds must provide an attestation stating whether the applicant or authorized agent received assistance from an unaffiliated business or consultant in preparing: a license application, a renewal application, documentation, or written policies. The commissioner shall not issue a license if an applicant, license holder, or controlling individual has not provided an attestation stating whether the applicant or authorized agent receiving assistance from an unaffiliated business or consultant in preparing: a license application, a renewal application, documentation, or written policies.

The commissioner may deny a license if an applicant or controlling individual does not comply with the new requirement to provide an attestation stating whether the applicant or authorized agent received assistance from an unaffiliate business or consultant.

What license holders need to do

Applicants applying for a new 245G license will need to complete the updated [Applicant Notarized Agreement, Acknowledgement and Verification Form](#). This form now includes an attestation statement regarding the use of an unaffiliated business or consultant in preparing the license application, documentation, or written policies. The attestation will need to be completed with a notarized signature.

If during a licensing review, a licenser determines that a license holder's written policies are missing or need to be updated, the license holder will need to update the identified policy and submit an attestation statement regarding the use of an unaffiliated business or consultant in developing or updating the policy. The attestation will need to be completed with a notarized signature.

[Laws of MN 2026, chapter 121, article 3, sections 7, 8 and 10](#)

[MN Statutes, section 245A.04, subdivision 1, paragraph \(j\)](#)

[MN Statutes, section 245A.05](#)

Definition of individual who is related

The definition of “individual who is related” now includes individuals related through marriage. Programs may continue to operate within the existing definition of individual who is related until the individual related through marriage is no longer receiving services.

What license holders need to do

License holders that are currently providing services to an individual related through marriage may continue to do so. Once that in-law is no longer receiving services, the license holder cannot provide services to any other individuals related through marriage.

Moving forward, licenses will not be issued to individuals who are seeking a license to provide services to an individual related through marriage.

[Laws of MN 2026, chapter 121, article 4, sections 3 and 4](#)

[MN Statutes, section 245A.02, subdivision 13](#)

[MN Statutes, section 245A.03, subdivision 2, paragraph \(d\)](#)

Nasal opiate antagonist standing orders

For licensed programs subject to 245A.242, a standing order protocol from a physician, advanced practice nurse practitioner, or physician assistant is not required for a nasal opiate antagonist (for example, Narcan) to be kept on site. A standing order protocol is still required for administration via intramuscular injection.

What license holders need to do

Update applicable policies and procedures.

[Laws of MN 2026, chapter 121, article 4, section 11](#)

[MN Statutes, section 245A.242, subd 2](#)

Effective August 1, 2026

Recovery peer qualifications

Removes a redundant clause under the recovery peer qualifications and scope of practice.

What license holders need to do

No action is required.

[Laws of MN 2026, chapter 95, article 5, section 13](#)

[MN Statutes, section 245G.11, subdivision 8](#)

Service discharge summary timeline

The new timeline for completing a service discharge summary for a client is within five days of the client's service termination, excluding weekends or holidays. The previous timeline was within five days of the client's service termination.

What license holders need to do

Review and revise policies and procedures related to writing service discharge summaries, and train staff as applicable.

[Laws of MN 2026, chapter 95, article 5, section 10](#)

[MN Statutes 245G.06, subdivision 4](#)

Effective October 1, 2026

Change in ownership exception

These sections remove the change of ownership exception for licenses in which at least one controlling individual has been on the license for the previous 12 months and will continue to be on the license.

What license holders need to do

If a license holder sells or transfers 100 percent of their property, stock, or assets, then that is considered a change of ownership and requires the new business owner to apply for a license. There is no longer an exception for situations in which at least one controlling individual has been affiliated with the license for at least the previous 12 months preceding the change.

If all controlling individuals for a license have changed from the original license, then that is considered a change of ownership and requires the new business owner to apply for a license. There is no longer an exception for situations in which at least one controlling individual has been affiliated with the license for at least the previous 12 months.

[Laws of MN 2026, chapter 121, article 4, sections 5, 6, and 37](#)

[MN Statutes, section 245A.043, subdivisions 2 and 2a](#)

Effective January 1, 2027

Providing tobacco educational material upon service initiation

As part of service initiation for 245G services, license holders must meet the requirements in Minnesota Statutes section 245G.04. Subdivision 4 was added in the 2026 legislative session, which requires programs to provide Department of Human Services (DHS) commissioner-approved tobacco and nicotine educational material to clients on the day of service initiation. DHS has drafted a handout that includes requirements listed in 245G.04:

- (1) risks associated with use of tobacco or nicotine products;
- (2) types of tobacco or nicotine products, including differentiating between commercial versus traditional or sacred tobacco;
- (3) treatment options, including the use of medication for tobacco use disorder; and
- (4) benefits of receiving treatment for tobacco or nicotine use while attending substance use disorder treatment for another primary substance.

This draft meets the educational material requirements of the statute and will be available later this year on the [Direct Access](#) page of the SUD section of the DHS website. It will be sent out via listserv email in DHS e-memos and shared at the December 17, 2026, meeting of [Thursday Connections with SUD at DHS](#).

What license holders need to do

A license holder must provide the educational material to the client on the day of service initiation. License holders must update policies and procedures, and train staff on providing this material on the day of service initiation.

[Laws of MN, chapter 95, article 5, section 9](#)

[MN Statutes, section 245G.04, new subd 4](#)

Client records: tobacco education material

As part of a client's record of treatment services and participation in the program, client records must contain documentation that the client was given tobacco and nicotine educational material on the day of service initiation. The educational material will be available on a handout created by DHS.

What license holders need to do

License holders need to document in the client record that the tobacco and nicotine educational materials were provided to the client on the day of service initiation. License holders must update policies and procedures, and train staff in completing this documentation.

[Laws of MN, chapter 95, article 5, section 11](#)

Effective January 1, 2028

Uniform Service Standard licensure of mental health services

Four mental health services that are currently certified will transition to programs licensed by DHS. The Uniform Service Standards (USS) project is a multi-phase reform of the regulatory structure and service standards for Minnesota's mental health care system. The USS project is aligning common standards to reduce administrative burden, refocusing the standards on supporting quality and equitable services, and establishing a unified licensing framework to build accountability and consistency.

The mental health services include:

- Children's therapeutic services and supports (CTSS)
- Adult rehabilitative mental health services (ARMHS)
- Crisis response services (also known as mobile crisis)
- Certified community behavioral health clinics (CCBHC)

Currently certified providers will apply for a license and must meet license requirements, including license fees, background studies, and maltreatment reporting.

As part of the USS changes, the application fee for mental health clinic certification was increased to \$2,100. This change is effective January 1, 2028.

[Laws of MN 2026, chapter 121, article 7, sections 1-55](#)

[MN Statutes, Chapter 245I](#)

What license holders need to do

If your program is subject to the requirements in Chapter 245I, be aware of the upcoming changes. DHS will provide more information on the implementation of the USS licensure for the four currently certified programs in the upcoming months.

Additional information

Change of ownership during a license moratorium

This update states that a change of ownership is not subject to a licensing moratorium if the change does not result in an increase in licensed capacity or service scope.

[Laws of MN, chapter 121, article 3, section 7](#)

[Amends Minnesota Statutes, section 245A.04 subd 1](#)

Effective date: July 1, 2026

Temporary immediate suspensions

This section establishes a preponderance of evidence as the burden of proof for temporary immediate suspension hearings in which the license holder or controlling individual is the subject of a pending administrative, civil, or criminal investigation or is subject to an administrative or civil action related to fraud against a program administered by a state or federal agency. It also added authority for DHS to issue a suspension if the temporary immediate suspension time period has expired and there continues to be a pending investigation or action related to fraud against a program administered by a state or federal agency.

[Laws of MN, chapter 121, article 4, sections 7 and 8](#)

[MN Statutes, section 245A.07, subdivisions 2a and 3](#)

Effective date: July 1, 2026

Expanded payment withhold authority

This section expands authority to withhold payment for instances where individuals or entities are convicted of a crime involving fraud or theft against a program administered by another state or federal agency; a provider is operating after suspension or revocation of their license; or the provider has a background study disqualification.

[Laws of MN 2026, chapter 121, article 4, section 2](#)

[MN Statutes, section 245.095, subdivision 5](#)

Effective date: July 1, 2026

Continuity of care

DHS has established a process to notify lead agencies when an administrative action has been taken.

[Laws of MN 2026, chapter 121, article 1, section 1](#)

Effective date: July 1, 2026

Notice after issuing a residential license

The commissioner must give written notice to an affected municipality or other political subdivision no later than five working days after issuing a license to a permitted single-family residence. The written notice must include the prospective license holder's name and contact information, the license type and capacity, and the proposed address of the licensed facility or program. Programs that are considered permitted single-family residence use are residential programs with a licensed capacity of six or fewer persons or a non-residential program with a licensed capacity of twelve or fewer persons. (Minnesota Statutes, sections [245A.11](#) and [245A.14](#)).

[Laws of MN, chapter 121, article 9, section 2](#)

[MN Statutes, sections 245A.04, subd 2](#)

Effective date: July 1, 2026

Crisis nurseries regulatory framework

The session law directs Department of Children, Youth, and Families (DCYF) and DHS to develop a licensing framework for crisis nurseries, work with stakeholders, and develop a report.

[Laws of MN 2026, chapter 127, article 10, section 2](#)

Effective date: July 1, 2026

Recodification of 245A.03

This language recodifies existing language from section 245A.03, subdivision 7 and reorganizes it into three subdivisions. It does not change DHS' practices or expectations from license holders.

[Laws of MN 2026, chapter 95, article 4, sections 1-4, and 41](#)

[MN Statutes, section 245A.03](#)

Effective date: August 1, 2026

Prohibition on terminating a program, waiver, or benefit

The commissioner may not terminate a medical assistance program, waiver, or benefit or request federal assistance to do so without prior legislative authorization.

[Laws of MN 2026, chapter 95, article 9, sections 4 and 5](#)

[MN Statutes, section 256B.04, subdivisions 24a and 24b](#)

Effective date: August 1, 2026

Billing limits for peer recovery supports

This section establishes billing limits for peer recovery support services. Peer recovery support services must not exceed 14 hours per week per recipient, of which two hours per day may be provided by telehealth. Annually, services must not exceed 520 hours per recipient.

[Laws of MN, chapter 121, article 6, section 34](#)

[MN Statutes, section 254B.052, new subd. 7](#)

Effective date: January 1, 2027

Billing limits for treatment coordination

This section establishes billing limits for treatment coordination services for substance use disorder treatment services. Treatment coordination must not exceed five hours per week per recipient.

[Laws of MN, chapter 121, article 6, section 9](#)

[MN Statutes, section 254B.0505, new subd. 9](#)

Effective date: January 1, 2027